# Best Management Practices for Colleges and Universities



# Transportation

# If You Build It They Will Come (and other tales of how free-fare transit saved \$40 million at Cornell)

#### **Updated January 2006**

**Summary**: Faced in the early nineties with the need for 2,500 additional parking spaces, Cornell University decided instead to work with city and county authorities to consolidate and "build" the area transit system to attract new riders. Riders were offered fare-free transit within the county and discounted fees outside the county. Bus routes were added. Support services addressed emergencies. Faculty and staff participating in rideshare programs were provided discounts and reserved parking, while parking fees were raised. The riders came. Traffic and parking on campus, set amid waterfalls, gorges, lakes, and rolling hills in the Finger Lakes region of central New York State, was less congested. And one last item... According to Cornell's estimates, the University and its commuters have saved about \$40 million over the course of 14 years in avoided construction, infrastructure improvement and transportation costs.

# Initial Project Goals (1991)

- Avoid construction of parking garage(s)
- Reduce demands on transportation infrastructure
- Institute a Transportation Demand Management Program (TDMP). The TDMP at Cornell is a benefits package comprising of a series of programs and support services targeted at reducing the number of single occupancy vehicles brought to campus by commuters.

# Ongoing Project Goals (2002 - present)

- Maintain a walkable campus
- Attend to replacement of lost parking (due to campus building projects)
- Sustain aggressive transportation demand management program

# Description (in 1991)

- Needed 2,500 additional parking spaces in early 1990's
- Concerned about the cost to construct a 1,200 vehicle parking garage
- Lost greenspace if additional parking is constructed on campus

U.S. EPA New England Best Management Practices Catalog for Colleges and Universities For more information about the Catalog and other case studies, visit <a href="http://www.epa.gov/region1/assistance/univ/bmpcatalog.html">http://www.epa.gov/region1/assistance/univ/bmpcatalog.html</a>

# **Campus Profile**

**Cornell University** 

Ithaca, NY

UG Students: 13,678 Grad Students: 5,884 Faculty & Staff: 9,400 Colleges/Schools:

7 undergraduate

4 graduate/professional

**Campus Operating Budget**: \$1.2

Billion

# of Buildings: 260+ Size of Campus: 745 acres

#### **Green Activities**

The Cornell Transportation Demand Management Program has won numerous awards since it began in the early nineties, including EPA's "Way to Go" award in 1996 for "Innovative Uses of Market Incentives." The TDMP philosophy is part of a broader University commitment to minimize environmental impacts associated with its activities and operations. Since 2004, Cornell has also been recognized by the EPA as one of the Best Workplaces for Commuters.

# **Pre-Project Considerations**

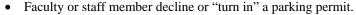
- Ensure that transportation demand issues are fully assessed as part of the master planning process
- Understand faculty and staff commuting behaviors.
- Assess strengths and weaknesses of existing transportation system and services, including incentives and disincentives for single occupancy commuting behaviors.
- Evaluate opportunities to integrate or streamline campus, city and county transportation systems

## Steps Taken

- 1. Incorporated Transportation Demand Management Program approaches into the master planning process.
- 2. Focused program incentives and marketing on faculty and staff because they create the heaviest demands.
- 3. Developed a suite of options incentives and disincentives to minimize single occupancy vehicles on campus.
- 4. Reconfigured the parking system into a tiered system and instituted new fees based on proximity to campus. Converted 1300 no-fee perimeter spaces to fee spaces. Increased fees for central campus parking.
- 5. Provided fare-free transit to faculty and staff in the county and partially subsidized fees outside of the county. This facilitated the expansion of the transit system.
- 6. Worked closely with municipalities to integrate multiple transit systems (Ithaca, Cornell, Tompkins County) and set up a single system called Tompkins Consolidated Area Transit (TCAT) with equal representation of the three entities on the board. One System. One Look. One numbering system. One transit map.
- 7. Increased penalties for parking violations.
- 8. Expanded some program aspects to students.
- 9. Sustained the program through marketing, advertising, and offering of support services. Focused on broadening the services to the needs of graduate students.

## **Program Description**

OmniRide is the name of Cornell's partially or fully subsidized transit incentive program for faculty and staff. It operates as follows:



- There is no fee to sign up for OmniRide. The pass is a sticker on a Cornell identification card.
- Participants may ride for free anytime.
- There is unlimited free travel inside Tompkins County. Cornell pays the fare.
- Five different out-of-county transit systems participate. Faculty and staff pay a reduced fare through OmniRide (Cornell subsidy).
- OmniRiders receive up to 30 one-day perimeter parking permits annually for those situations when they need to bring a vehicle to campus.
- Park and ride lots are available for OmniRiders.
- The University operates the OmniRide program. The in-county bus system is managed by TCAT.

RideShare provides incentives for carpooling with other Cornell employees with a fee and rebate system.



• RideShare participants receive parking discounts and rebates. The financial incentive increases depending on the size of the group and the parking location. The larger the group and the greater the lot's distance from central campus, the greater the rebate.



- RideShare groups that qualify for a rebate receive reserved parking.
- RideShare participants receive 10 free one-day parking permits every 6 months in case they occasionally need to bring a vehicle to campus.
- Park and ride lots are available for carpoolers.

The parking lots work on a six-tiered zone system.

- Faculty, staff or students may purchase a parking permit to park in lots on campus.
- Permit options vary based on your affiliation and your willingness to pay.
- Parking fees increase near campus (up to \$670/year). The lot farthest from main campus is free.
- Each zone has short-term visitor parking.
- The system is flexible; faculty and staff can park in any tier lower than the zone for which they are permitted.

Other options/services are also available.

- Emergency rides are provided by Cornell for people carpooling or using public transit (operates 7:30 5 M F)
- Special requests are addressed and additional free books are available for faculty and staff with confirmed family care needs that necessitate the use of a single occupancy vehicle.
- Complimentary one-day perimeter parking permits are available for faculty and staff participating in the "Occasional Parker" program which covers employees who typically walk, bike or get dropped off.

# **Participants**

The "Commuter and Parking Services" group is a unit of the Cornell Transportation and Mail Services which is a unit of Campus and Business Services. The name has evolved over time to reflect the department's priorities. Since the early nineties, the unit's name has changed from the "Traffic Bureau" to "Parking Services" to the "Parking and Commuter Services" to "Commuter and Parking Services."

Cornell works closely with the City of Ithaca and Tompkins County officials.

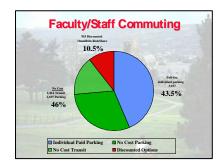
#### Performance and Benefits

#### Cost

- OmniRide is a partially or fully subsidized program. Cornell pays bulk discounted fares to TCAT. Last year, Cornell paid for 2.0 of the 2.7 million total rides provided by TCAT.
- Employee programs are funded in part through the employer benefit pool. There is no comparable fund for students.
- Parking permit revenues make up 48% of the Commuter and Parking Services operating budget. Annual parking revenues are approximately \$3.8 million.
- The total cost to operate the TDMP (e.g., transit fares, rebates), excluding salaries is \$630,000.

#### Performance

- The TDMP saved nearly \$36 million over its first ten years in avoided costs.
- As the chart on the right illustrates, 46% of faculty and staff pay no commuting cost because they use OmniRide or RideShare.
- Each year since 1991, Cornell commuters have traveled at least 10,000,000 fewer miles.
- This saves at least 417,000 gallons of fuel annually.



- This reduces net annual emissions by the following:
  - Carbon dioxide by 6,700,000 pounds
  - Carbon monoxide by 651,000 pounds
  - Oxides of nitrogen by 34,000 pounds
  - Hydrocarbons by 59,000 pounds
  - Particulate emissions by 732 pounds
- 517 campus bus passes were issued to students in 1992.
- Nearly 9,000 OmniRide passes were issued to students in 2005.

#### Lessons Learned

- 1. It's all about cost from the perspective of faculty and staff. Focus on saving people money and ensuring their convenience. The "environmental" aspect of commuting makes riders feel good about the choice they made.
- 2. The University, however, should not consider the program a cost. It is an integral part of a commuter and parking program, which is a necessary and important component of running a university.
- 3. Raise parking fees incrementally each year. It's better to set expectations for an incremental fee increase than to fight parking fee battles every 3-5 years.
- 4. Serve the community by serving the individual. The program must focus on meeting, and marketing to, the individual commuter. For example, information on the web page is organized for faculty and staff, students and visitors. It clearly emphasizes options other than parking, such as the RideShare and OmniRide program and the available support services.
- 5. If you build it, they will come. More buses + more service = More demand. Studies also suggest the same principle applies to the building of parking garages. If you build a garage, more people will drive and parking demand will increase.
- 6. You may still have to build a garage. After fourteen years of avoided cost, Cornell is likely to build a garage within the next four years. (The \$40 million cost savings over the last 14 years and the no net increase in parking spaces compared to baseline help mitigate any angst about finally building a parking garage.)
- 7. Ensure that each area of campus has short-term parking for visitors.

#### Further Information and Resources

David Lieb, Assistant Director for Public Information for Transportation and Mail Services at 607-255-5592 or <a href="mailto:diplomation">diplomation</a> for Transportation and Mail Services at 607-255-5592 or <a href="mailto:diplomation">diplomation</a> for Transportation and Mail Services at 607-255-5592 or <a href="mailto:diplomation">diplomation</a> for Transportation and Mail Services at 607-255-5592 or <a href="mailto:diplomation">diplomation</a> for Transportation and Mail Services at 607-255-5592 or <a href="mailto:diplomation">diplomation</a> for Transportation and Mail Services at 607-255-5592 or <a href="mailto:diplomation">diplomation</a> for Transportation and Mail Services at 607-255-5592 or <a href="mailto:diplomation">diplomation</a> for Transportation and Mail Services at 607-255-5592 or <a href="mailto:diplomation">diplomation</a> for the diplomation and Mail Services at 607-255-5592 or <a href="mailto:diplomation">diplomation</a> for the diplomation and Mail Services at 607-255-5592 or <a href="mailto:diplomation">diplomation</a> for the diplomation and Mail Services at 607-255-5592 or <a href="mailto:diplomation">diplomation</a> for the diplomation at 607-255-5592 or

http://www.parking.cornell.edu

http://www.tcatbus.com

# Other Transportation Programs or Resources

Unlimited Access Programs (<a href="http://www.washington.edu/upass/index.php">http://www.washington.edu/upass/index.php</a>) More than fifty colleges and universities currently have an Unlimited Access (also called Upass) program that provides fare-free transit service to more than 825,000 students and staff.

University of Colorado Boulder - <a href="http://www.colorado.edu//ralphie/">http://www.colorado.edu//ralphie/</a> and follow the transport link to buses

University of Vermont <a href="http://www.uvm.edu/~tpswww/">http://www.uvm.edu/~tpswww/</a>

University of Massachusetts Amherst http://www.housing.umass.edu/living/transportation.html

Stanford University <a href="http://bontemps.stanford.edu/transportation/">http://bontemps.stanford.edu/transportation/</a>

University of Michigan http://www.parking.umich.edu/transit/alternate transportation.html

Victoria Transport Policy Institute at <a href="www.vtpi.org">www.vtpi.org</a> includes the online TDM Encyclopedia, a comprehensive source of information about innovative management solutions to transportation problems, strategies, options and tools. This site is a great resource for strategic, lessons learned and "how to" information.